

UNITED STATES DISTRICT COURT
EASTERN DISTRICT OF WASHINGTON

EDWARD E. WEED,

Plaintiff,

v.

CAROLYN W. COLVIN, Acting
Commissioner of Social Security
Administration,

Defendant.

NO: 13-CV-0379-TOR

ORDER ON CROSS MOTIONS FOR
SUMMARY JUDGMENT

BEFORE THE COURT are Plaintiff's Motion for Summary Judgment (ECF No. 14) and Defendant's Motion for Summary Judgment (ECF No. 19). Plaintiff is represented by Joseph M. Linehan. Defendant is represented by Diana Andsager. This matter was submitted for consideration without oral argument. The Court has reviewed the administrative record and the parties' completed briefing and is fully informed. For the reasons discussed below, the Court grants Defendant's motion and denies Plaintiff's motion.

1 JURISDICTION

2 The Court has jurisdiction over this case pursuant to 42 U.S.C. §§ 405(g),
3 1383(c)(3).

4 STANDARD OF REVIEW

5 A district court's review of a final decision of the Commissioner of Social
6 Security is governed by 42 U.S.C. § 405(g). The scope of review under §405(g) is
7 limited: the Commissioner's decision will be disturbed "only if it is not supported
8 by substantial evidence or is based on legal error." *Hill v. Astrue*, 698 F.3d 1153,
9 1158–59 (9th Cir. 2012). "Substantial evidence" means relevant evidence that "a
10 reasonable mind might accept as adequate to support a conclusion." *Id.* at 1159
11 (quotation marks and citation omitted). Stated differently, substantial evidence
12 equates to "more than a mere scintilla[,] but less than a preponderance." *Id.*
13 (quotation marks and citation omitted). In determining whether this standard has
14 been satisfied, a reviewing court must consider the entire record as a whole rather
15 than searching for supporting evidence in isolation. *Id.*

16 In reviewing a denial of benefits, a district court may not substitute its
17 judgment for that of the Commissioner. If the evidence in the record "is
18 susceptible to more than one rational interpretation, [the court] must uphold the
19 ALJ's findings if they are supported by inferences reasonably drawn from the
20 record." *Molina v. Astrue*, 674 F.3d 1104, 1111 (9th Cir. 2012). Further, a district

1 court “may not reverse an ALJ’s decision on account of an error that is harmless.”
2 *Id.* at 1111. An error is harmless “where it is inconsequential to the [ALJ’s]
3 ultimate nondisability determination.” *Id.* at 1115 (quotation and citation omitted).
4 The party appealing the ALJ’s decision generally bears the burden of establishing
5 that it was harmed. *Shinseki v. Sanders*, 556 U.S. 396, 409–10 (2009).

6 FIVE-STEP SEQUENTIAL EVALUATION PROCESS

7 A claimant must satisfy two conditions to be considered “disabled” within
8 the meaning of the Social Security Act. First, the claimant must be “unable to
9 engage in any substantial gainful activity by reason of any medically determinable
10 physical or mental impairment which can be expected to result in death or which
11 has lasted or can be expected to last for a continuous period of not less than twelve
12 months.” 42 U.S.C. § 1382c(a)(3)(A). Second, the claimant’s impairment must be
13 “of such severity that he is not only unable to do his previous work[,] but cannot,
14 considering his age, education, and work experience, engage in any other kind of
15 substantial gainful work which exists in the national economy.” 42 U.S.C.
16 § 1382c(a)(3)(B).

17 The Commissioner has established a five-step sequential analysis to
18 determine whether a claimant satisfies the above criteria. *See* 20 C.F.R.
19 § 416.920(a)(4)(i)–(v). At step one, the Commissioner considers the claimant’s
20 work activity. 20 C.F.R. § 416.920(a)(4)(i). If the claimant is engaged in

1 “substantial gainful activity,” the Commissioner must find that the claimant is not
2 disabled. 20 C.F.R. § 416.920(b).

3 If the claimant is not engaged in substantial gainful activities, the analysis
4 proceeds to step two. At this step, the Commissioner considers the severity of the
5 claimant’s impairment. 20 C.F.R. § 416.920(a)(4)(ii). If the claimant suffers from
6 “any impairment or combination of impairments which significantly limits [his or
7 her] physical or mental ability to do basic work activities,” the analysis proceeds to
8 step three. 20 C.F.R. § 416.920(c). If the claimant’s impairment does not satisfy
9 this severity threshold, however, the Commissioner must find that the claimant is
10 not disabled. *Id.*

11 At step three, the Commissioner compares the claimant's impairment to
12 several impairments recognized by the Commissioner to be so severe as to
13 preclude a person from engaging in substantial gainful activity. 20 C.F.R.
14 § 416.920(a)(4)(iii). If the impairment is as severe as or more severe than one of
15 the enumerated impairments, the Commissioner must find the claimant disabled
16 and award benefits. 20 C.F.R. § 416.920(d).

17 If the severity of the claimant’s impairment does meet or exceed the severity
18 of the enumerated impairments, the Commissioner must pause to assess the
19 claimant's “residual functional capacity.” Residual functional capacity (“RFC”),
20 defined generally as the claimant’s ability to perform physical and mental work

1 activities on a sustained basis despite his or her limitations, 20 C.F.R.

2 § 416.945(a)(1), is relevant to both the fourth and fifth steps of the analysis.

3 At step four, the Commissioner considers whether, in view of the claimant's
4 RFC, the claimant is capable of performing work that he or she has performed in
5 the past ("past relevant work"). 20 C.F.R. § 416.920(a)(4)(iv). If the claimant is
6 capable of performing past relevant work, the Commissioner must find that the
7 claimant is not disabled. 20 C.F.R. § 416.920(f). If the claimant is incapable of
8 performing such work, the analysis proceeds to step five.

9 At step five, the Commissioner considers whether, in view of the claimant's
10 RFC, the claimant is capable of performing other work in the national economy.
11 20 C.F.R. § 416.920(a)(4)(v). In making this determination, the Commissioner
12 must also consider vocational factors such as the claimant's age, education and
13 work experience. *Id.* If the claimant is capable of adjusting to other work, the
14 Commissioner must find that the claimant is not disabled. 20 C.F.R.
15 § 416.920(g)(1). If the claimant is not capable of adjusting to other work, the
16 analysis concludes with a finding that the claimant is disabled and is therefore
17 entitled to benefits. *Id.*

18 The claimant bears the burden of proof at steps one through four above.
19 *Lockwood v. Comm'r of Soc. Sec. Admin.*, 616F.3d 1068, 1071 (9th Cir. 2010). If
20 the analysis proceeds to step five, the burden shifts to the Commissioner to

1 establish that (1) the claimant is capable of performing other work; and (2) such
2 work “exists in significant numbers in the national economy.” 20 C.F.R.
3 § 416.960(c)(2); *Beltran v. Astrue*, 700 F.3d 386, 389 (9th Cir. 2012).

4 ALJ FINDINGS

5 Plaintiff filed an application for supplemental security income on March 29,
6 2011, alleging that he became disabled on December 29, 2003.¹ Tr. 169–77.
7 Plaintiff’s supplemental security income application was denied initially and it was
8 denied upon reconsideration. Tr. 116–19, 125–31. Plaintiff requested a hearing
9 before an ALJ which was held on June 27, 2012. Tr. 38–85. The ALJ denied
10 Plaintiff’s application for supplemental security income on July 27, 2012,
11 concluding that Plaintiff was not disabled under the Act. Tr. 21–33.

12 At step one, the ALJ found that Plaintiff had not engaged in substantial
13 gainful activity since March 11, 2011, Plaintiff’s amended onset date. Tr. 23. At
14 step two, the ALJ found that Plaintiff had severe impairments consisting of HIV,
15 osteoarthritis of the left shoulder and of the right thumb, and lower extremity
16 peripheral neuropathy. Tr. 23–29. At step three, the ALJ found these
17 impairments, individually or in combination, did not medically meet or exceed a

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19 ¹ During his hearing with the ALJ, Plaintiff amended his onset date to March 11,
20 2011. Tr. 42.

1 listed impairment. Tr. 29. The ALJ then determined that Plaintiff had the RFC to
2 to perform light work as defined in 20 CFR 416.967(b) that does not
3 require climbing ropes, ladders, or scaffolds, or more than occasional
4 overhead reaching or occasional pushing and pulling with the left
upper extremity. He should engage in no more than frequent gross
and fine manipulation with the left hand.

5 Tr. 29. At step four, the ALJ found that Plaintiff was able to perform past relevant
6 work as a cashier or telemarketer. Tr. 32. The ALJ concluded that Plaintiff was
7 not disabled on that basis and denied Plaintiff's claim without proceeding to step
8 five. Tr. 33.

9 On August 13, 2012, Plaintiff requested review of the ALJ's decision by the
10 Appeals Council. Tr. 15–16. The Appeals Council denied the request on
11 September 5, 2013, Tr. 1–7, making the ALJ's decision the Commissioner's final
12 decision subject to judicial review. 42 U.S.C. §§ 405(g), 1383(c)(3); 20 C.F.R.
13 §§ 416.1481, 422.210.

14 DISCUSSION

15 Plaintiff seeks judicial review of the Commissioner's final decision denying
16 his supplemental security income under Title XVI of the Social Security Act.
17 Plaintiff contends that the ALJ failed to properly consider and reject the medical
18 opinions of Dr. Mirko Zugec and William Greene, Ph.D. Plaintiff contends
19 further, that the ALJ erred in concluding that Plaintiff did not have more extensive
20 limitations to his ability to work.

1 There are three types of physicians: “(1) those who treat the claimant
2 (treating physicians); (2) those who examine but do not treat the claimant
3 (examining physicians); and (3) those who neither examine nor treat the claimant
4 [but who review the claimant’s file] (nonexamining [or reviewing] physicians).”
5 *Holohan v. Massanari*, 246 F.3d 1195, 1201–02 (9th Cir. 2001) (brackets in
6 original) (quoting *Lester v. Chater*, 81 F.3d 821, 830 (9th Cir. 1995)). “Generally,
7 a treating physician’s opinion carries more weight than an examining physician’s,
8 and an examining physician’s opinion carries more weight than a reviewing
9 physician’s.” *Id.* “In addition, the regulations give more weight to opinions that
10 are explained than to those that are not . . . and to the opinions of specialists
11 concerning matters relating to their specialty over that of nonspecialists.” *Id.*
12 (citations omitted). A physician’s opinion may be entitled to little if any weight,
13 when it is an opinion on a matter not related to her or his area of specialization. *Id.*
14 at 1203, n.2 (citation omitted).

15 A treating physician’s opinions are entitled to substantial weight in social
16 security proceedings. *Bray v. Comm’r of Soc. Sec. Admin.*, 554 F.3d 1219, 1228
17 (9th Cir. 2009). If a treating or examining physician’s opinion is uncontradicted,
18 an ALJ may reject it only by offering “clear and convincing reasons that are
19 supported by substantial evidence.” *Bayliss v. Barnhart*, 427 F.3d 1211, 1216 (9th
20 Cir. 2005). “If a treating or examining doctor’s opinion is contradicted by another

1 doctor's opinion, an ALJ may only reject it by providing specific and legitimate
2 reasons that are supported by substantial evidence." *Id.* (citing *Lester*, 81 F.3d at
3 830-31). However, the ALJ need not accept a physician's opinion that is "brief,
4 conclusory and inadequately supported by clinical findings." *Bray*, 554 F.3d at
5 1228 (quotation and citation omitted). An ALJ may also reject a treating
6 physician's opinion which is "based to a large extent on a claimant's self-reports
7 that have been properly discounted as incredible." *Tommasetti v. Astrue*, 533 F.3d
8 1035, 1041 (9th Cir. 2008) (internal and quotation and citation omitted).

9 **Dr. Greene**

10 William Greene, Ph.D., performed psychological examinations of Plaintiff
11 on July 1, 2010, and January 18, 2011.² On January 18, 2011, Dr. Greene
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13 ² The ALJ did not separately discuss Dr. Greene's 2010 report. However, Dr.
14 Greene's 2011 report reaches the same conclusions as the 2010 report (including
15 use of identical language in many places). More recent medical reports are more
16 probative, *see Osenbrock v. Apfel*, 240 F.3d 1157, 1165 (9th Cir. 2001), and the
17 ALJ took note of Dr. Greene's previous evaluation in the decision. Tr. 24 ("Dr.
18 Greene reported he had previously evaluated the claimant in July 2010."). Given
19 the highly duplicative nature of the two reports, the ALJ's awareness of both
20 examinations, and the ALJ's thorough evaluation the more recent report, the ALJ's

1 concluded that Plaintiff suffered from: major depressive disorder, single episode,
2 moderate; methamphetamine dependence, sustained full remission; alcohol
3 dependence, sustained full remission; antisocial personality disorder; and health
4 problems related to his HIV status. Tr. 24, 277. Dr. Greene found Plaintiff
5 moderately limited in his abilities to understand, remember, and persist in tasks, to
6 learn new tasks, and to be aware of hazards. Tr. 277–78. Plaintiff was markedly
7 limited in his ability to perform routine tasks without supervisions because his
8 “motivation is low, and he lacks interest; would be likely to need considerable
9 supervision.” Tr. 278. Plaintiff’s MMPI-2 Profile indicated over-reporting of
10 symptoms. Tr. 280.

11 Plaintiff argues the ALJ did not provide specific and legitimate reasons to
12 reject Dr. Greene’s opinion in favor of that of Dr. Margaret Moore, a medical
13 expert in psychology who testified at Plaintiff’s hearing. Dr. Moore opined that
14 the evaluations of Plaintiff indicated over-reporting and exaggeration of his
15 symptoms. Tr. 27, 58, 260, 280. It was Dr. Moore’s opinion that none of the
16 evidence established a diagnosis for a major depressive disorder. Tr. 27, 58.
17 Instead, Dr. Moore suggested that the record indicated dependency issues and

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19 order sufficiently evaluated the probative aspects of Dr. Greene’s opinion, as they
20 were expressed in a substantially identical way in both reports.

1 ongoing substance abuse, but no significant psychological impairments. Tr. 28,
2 59–60.

3 Dr. Moore’s conclusions contradicted those of Dr. Greene. It is the ALJ’s
4 duty to resolve conflicts in the medical testimony. *Andrews v. Shalala*, 53 F.3d
5 1035, 1039 (9th Cir. 1995). An ALJ may reject an examining psychologist’s
6 opinion if the ALJ gives specific and legitimate reasons to reject it in favor of a
7 reviewing expert’s contradicting opinion. *Bayliss*, 427 F.3d at 1216. The ALJ
8 gave Dr. Moore’s opinion substantial weight because she examined the entire
9 longitudinal record and provided a well-explained basis for her conclusion that the
10 record did not contain evidence to support diagnosis of significant mental
11 impairments. Tr. 28. The ALJ afforded no weight to Dr. Greene’s opinion
12 because Dr. Greene himself observed that Plaintiff was “‘not very interested in
13 counseling or returning to work,’ implying an act of will rather than difficulties
14 related to mental illness.” Tr. 28, 278. The ALJ found this lack of motivation to
15 return to work influenced Plaintiff’s answers during his examination with Dr.
16 Greene. Tr. 31. The ALJ did not find Plaintiff’s statements concerning his
17 symptoms credible, Tr. 30, a finding Plaintiff has not disputed. An ALJ may
18 properly reject a medical opinion based upon self-reporting by a claimant who has
19 been found to be incredible. *Tommasetti*, 533 F.3d at 1041. The ALJ concluded
20 that the results of Plaintiff’s examination did not support Dr. Greene’s conclusions.

1 The ALJ provided specific and legitimate reasons to adopt Dr. Moore's opinions
2 over the contradicting opinions of Dr. Greene.

3 **Dr. Zugec**

4 Dr. Mirko Zugec was Plaintiff's treating physician at the Community Health
5 Association of Spokane. Plaintiff cites two opinions amidst Dr. Zugec's prepared
6 reports as support for his alleged disability, and argues the ALJ improperly
7 discounted these opinions. ECF No. 14 at 8–9. In February 2011, Dr. Zugec filled
8 out a form to discharge Plaintiff's student loans. Tr. 305. On that form, Dr. Zugec
9 opined that Plaintiff suffered moderate limitations from depression, mood swings,
10 and HIV. Tr. 306. Dr. Zugec stated that Plaintiff could sit, stand, walk, or lift less
11 than two hours a day. *Id.* Dr. Zugec also opined that Plaintiff was limited to
12 minimal activity and that he does "not mix well with others." *Id.* No further
13 information was provided on the form.

14 In June 2011, Dr. Zugec completed a "medical source statement of ability to
15 do work-related activities." Tr. 464. In that form, Dr. Zugec opined that Plaintiff
16 could lift up to 50 pounds and carry up to 20 pounds occasionally. Dr. Zugec also
17 opined that Plaintiff could sit for ten minutes without interruption and could stand
18 or walk for twenty minutes without interruption, for a total of one hour each of
19 sitting, standing, or walking in an eight-hour day. Tr. 465. The rest of the day,
20 Plaintiff would need to be laying down to rest. Dr. Zugec also indicated that he

1 believed Plaintiff was limited to occasional use of his right hand because of
2 chronic pain and a dislocation of his right thumb. Tr. 466. Plaintiff is left handed.
3 *Id.* Finally, Dr. Zugec offered the opinion that Plaintiff could only occasionally
4 climb stairs, balance, stoop, kneel, crouch, and crawl, but never climb ladders or
5 scaffolding. Tr. 467. The form did not offer any explanations for the proffered
6 limitations.

7 Plaintiff contends that Dr. Zugec's opinions were improperly discounted
8 against the opinions of Dr. Sterling Moore, a medical expert in internal medicine
9 who testified at Plaintiff's hearing. ECF No. 14 at 9. Dr. Moore testified that
10 aside from a single mention in one of Dr. Zugec's notes from December 2011, Tr.
11 449 ("Physically, pt reports unable to work due to SE's HIV meds."), he did not
12 find any evidence in the record that Plaintiff suffered significant side effects from
13 his HIV medications. Tr. 45. Dr. Moore also critiqued Dr. Zugec's opinion that
14 Plaintiff was limited in his sitting, standing, and walking to an hour of each in an
15 eight-hour day. He observed that there were no notes in Plaintiff's medical files
16 that would support this conclusion. Tr. 47. Dr. Zugec opined that while Plaintiff
17 suffered some lower extremity neuropathy, he could still perform light work while
18 sitting, standing, and walking up to six hours each in a day. Tr. 45–47. Finally,
19 Dr. Zugec concluded that Plaintiff had some manipulation problems with his left
20 arm and hand.

1 Dr. Moore's opinion partially contradicted that of Dr. Zugec. The ALJ's
2 task was to resolve this conflict. *Andrews*, 53 F.3d at 1039. In weighing the
3 competing testimony, the ALJ concluded that Dr. Zugec's opinion could not be
4 given great weight because his own treatment notes did not substantiate the
5 complaints of significant side effects from Plaintiff's HIV medications of which
6 Plaintiff testified at the hearing. Tr. 31. The Court's independent review of the
7 record confirms that Dr. Zugec's opinions were not based upon objective clinical
8 findings in the record. An ALJ does not error in rejecting the opinions of treating
9 physicians that are "brief, conclusory and inadequately supported by clinical
10 findings." *Bray*, 554 F.3d at 1228. The ALJ offered specific and legitimate
11 reasons to weigh Dr. Moore's testimony over that of Dr. Zugec. Accordingly, the
12 Court must uphold the ALJ's conclusion.

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1 **IT IS HEREBY ORDERED:**

2 1. Plaintiff's Motion for Summary Judgment (ECF No. 14) is **DENIED**.

3 2. Defendant's Motion for Summary Judgment (ECF No. 19) is

4 **GRANTED.**

5 The District Court Executive is hereby directed to file this Order, enter
6 **JUDGMENT** for Defendant, provide copies to counsel, and **CLOSE** the file.

7 **DATED** December 16, 2014.



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Thomas O. Rice
THOMAS O. RICE
United States District Judge